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ACTION AF-01

INFO LOG-00 AMAD-01 CIAE-00 C-01 DODE-00 EUR-01 HA-09  
H-01 INRE-00 INR-01 L-03 ADS-00 NSAE-00 NSCE-00  
PM-01 P-01 RP-10 SNP-01 SP-01 SS-01 TRSE-00  
T-01 /034W

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O 050826Z JUN 92  
FM AMEMBASSY KIGALI  
TO RUEHFR?AMEMBASSY PARIS IMMEDIATE 5154  
SECSTATE WASHDC PRIORITY 0848  
INFO AMEMBASSY BRUSSELS  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY KAMPALA

C O N F I D E N T I A L SECTION 01 OF 03 KIGALI 02285

PARIS FOR FENDRICK/DAVIDOW/LEADER

E.O. 12356: DECL:OADR  
TAGS: PREL, RW  
SUBJECT: MEETING WITH PRIME MINISTER

REF: KIGALI 2256

1. C - ENTIRE TEXT.

SUMMARY

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2. PRIME MINISTER NSENGIYAREMYE SAYS THE ELECTORAL  
LAWS WILL NOT BE COMPLETED BEFORE THE END OF AUGUST.  
HE FEELS SQUEEZED BETWEEN PARTY ACTIVISTS IN BRUSSELS  
AND HIS NEED TO COOPERATE WITH THE PRESIDENT, BUT IS  
ENCOURAGED THAT THE PARTIES AND THE RPF AGREED ON AN  
UNCONDITIONAL CEASEFIRE. HE HOPES HIS EFFORTS TO  
COOL THE POLITICAL RHETORIC, PERHAPS IN COOPERATION  
WITH THE PRESIDENT, WILL CALM THE POLITICAL TENSION  
OF RECENT DAYS. END SUMMARY.

3. THE PRIME MINISTER RESPONDED IMMEDIATELY WHEN I

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ASKED TO SEE HIM THIS MORNING.

ELECTIONS

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4. FOR INTRODUCTION I TOLD THE PRIME MINISTER I WANTED TO FOLLOW UP ON OUR DISCUSSIONS LAST WEEK ON THE SUBJECT OF U.S. ASSISTANCE FOR THE ELECTORAL PROCESS. I TOLD HIM I HAD HAD A MEETING TUESDAY WITH PARTY MEMBERS CONCERNED WITH THE ELECTORAL PROCESS AND WAS DISCOURAGED BY THE SLOW PACE AT WHICH THE LAW WAS MOVING. THE PRIME MINISTER SAID THE PROBLEM WAS THAT THERE WERE 15 LAWS BEFORE THE GOVERNMENT, HOLDOVERS FROM THE PREVIOUS GOVERNMENT WHICH HAD BEEN REJECTED BY THE CONSTITUTIONAL COURT, WHICH HAD TO BE CLEANED UP BEFORE THE CABINET COULD TAKE ON A MAJOR PROJECT SUCH AS THE ELECTORAL LAW. HE SAID HE HAD PROGRAMMED THE MONTH OF JUNE FOR COMPLETING THE UNFINISHED BUSINESS AND WOULD BEGIN THE ELECTORAL LAW PROCESS DURING THE MONTH OF JULY. HE SAID IT WOULD TAKE THREE TO FIVE

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SESSIONS OF THE CABINET TO RESOLVE THE DIFFERENCES BUT THAT HE EXPECTED TO BE ABLE TO SEND THE LAW TO THE CND BY THE END OF JULY. THE CND WOULD TAKE APPROXIMATELY A MONTH TO CONSIDER THE ELECTORAL LAWS. HE SAID THEREFORE HE DID NOT SEE HOW WE COULD HAVE A SEMINAR OF THE TYPE WE HAVE THOUGHT OF WITH NDI UNTIL THE MONTH OF SEPTEMBER. CONTINUING HE SAID HE FELT IT WOULD REQUIRE AT LEAST THREE MONTHS TO IMPLEMENT THE DECISIONS TAKEN IN THE NEW LAW AND THEREFORE THERE COULD BE NO ELECTIONS BEFORE THE END OF DECEMBER. (COMMENT: NSENGIYAREMYE'S TIME PREDICTIONS ARE PERHAPS EVEN A LITTLE OPTIMISTIC. THE FIRST PROBLEM, THAT OF HOLDOVER LAWS IS THE RESPONSIBILITY OF THE MRND. I WILL SUGGEST TO THE CHEF DU CABINET THAT IF THE PRESIDENT WISHES TO EXPEDITE THE CONSIDERATION OF THE ELECTORAL LAWS HE WILL HAVE TO GIVE LOWER PRIORITY TO THE HOLDOVER LAWS FROM THE PREVIOUS MRND GOVERNMENT. END COMMENT).

BRUSSELS AND PARIS TALKS

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5. I TOLD THE PRIME MINISTER THAT I FELT THERE HAD BEEN SOME UNFORTUNATE RESULTS FROM THE BRUSSELS TALKS BETWEEN THE PARTIES AND THE RPF. THE PRIME MINISTER

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CONCEDED THAT THERE HAD BEEN PARTS OF THESE TALKS WHICH CREATED PROBLEMS WITHIN THE GOVERNMENT OF RWANDA. HE SAID HE HIMSELF WAS SERIOUSLY SQUEEZED BETWEEN THE PARTY PARTICIPANTS AT BRUSSELS AND THE PRESIDENT. HE SAID THERE IS A TRADE-OFF; EACH MOVE THAT HELPS WITH THE NEGOTIATIONS WITH THE RPF INTERFERES WITH THE FUNCTIONING OF THE COALITION

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GOVERNMENT. NEVERTHELESS, HE FELT CONFIDENT THAT HE WOULD BE ABLE TO MANAGE THIS K HNNU SAID THERE HAD BEEN AN AGREEMENT IN PRINCIPLE TO A CEASEFIRE WITH NO PRECONDITIONS (SEE TEXT OF JUNE 3 COMMUNIQUE AT PARA 8). HE SAID HE BELIEVED THIS WOULD BE VERY HELPFUL TO THE NEGOTIATORS IN PARIS BEGINNING TOMORROW.

POLITICAL RHETORIC AND SECURITY  
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SECSTATE WASHDC PRIORITY 0849

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INFO AMEMBASSY BRUSSELS  
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C O N F I D E N T I A L SECTION 02 OF 03 KIGALI 02285

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6. I COMPLIMENTED THE PRIME MINISTER ON HIS MEETING WITH POLITICAL PARTIES IN WHICH THE PARTIES REPORTEDLY AGREED IN PRINCIPLE TO REDUCE THE INFLAMMATORY RHETORIC, AND ASKED HIM WHAT HE FELT THE OUTCOME WOULD BE OF THIS EFFORT. HE SAID IT WAS EASY  
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TO AGREE IN PRINCIPLE NOT TO INCITE THE PEOPLE, AND THEY HAD DRAWN UP A SPECIFIC LIST OF DOS AND DONT'S, BUT IT NOW REQUIRED RATIFICATION BY THE PARTIES WHICH WAS STILL AWAITED. I TOLD HIM I ALSO INTENDED TO SPEAK WITH PARTY LEADERS WHEN THEY RETURN.

7. I ADDED THAT I FELT SOME OF THE RHETORIC WAS INTERFERING IN THE ABILITIES OF THE GOVERNMENT TO FUNCTION, AND THREATENED TO UNDERMINE THE MOST

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IMPORTANT ELEMENT OF THAT FUNCTIONING WHICH WAS THE  
CONFIDENCE BETWEEN THE PRIME MINISTER AND THE  
PRESIDENT. THE PRIME MINISTER SAID THAT IN ADDITION  
TO THE EFFORTS HE HAD MADE WITH THE PARTIES HE WAS  
LOOKING FOR AN OPPORTUNITY TO MAKE A PUBLIC STATEMENT  
TO CALM THE TENSE ATMOSPHERE AND URGE THE PARTIES TO  
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WORK TOGETHER WITHIN THE GOVERNMENT. I SUGGESTED  
THAT HE TRY TO MAKE SUCH PUBLIC STATEMENT IN  
COOPERATION OR JOINTLY WITH THE PRESIDENT. THE PRIME  
MINISTER SAID HE WOULD BE SEEING THE PRESIDENT  
TOMORROW MORNING AND WOULD RAISE THAT POSSIBILITY AS  
A CONSTRUCTIVE MEASURE TOWARD INTERNAL HARMONY.

8. JOINT COMMUNIQUE ISSUED BY THE DEMOCRATIC FORCES  
FOR CHANGE (MDR, PSD, PL) AND THE RWANDAN PATRIOTIC  
FRONT (RPF):

FROM FRIDAY 29 MAY TO 3 JUNE 1992, THE DEMOCRATIC  
FORCES FOR CHANGE MADE UP OF THE DEMOCRATIC  
REPUBLICAN MOVEMENT, THE SOCIAL DEMOCRATIC PARTY AND  
THE LIBERAL PARTY MET IN BRUSSELS WITH THE RWANDAN  
PATRIOTIC FRONT FOR CONSULTATIONS ON THE POLITICAL  
FUTURE OF THE COUNTRY AND THE RAPID RESTORATION OF  
DURABLE PEACE IN RWANDA. THESE DISCUSSIONS WERE HELD  
IN A REMARKABLE SPIRIT OF FRANKNESS, SINCERITY AND  
GOOD WILL.

AFTER REVIEWING THE SERIOUS PROBLEMS FACING RWANDA  
TODAY AND AN IN DEPTH EXAMINATION OF EACH OTHERS'  
APPROACHES TOWARD SOLUTIONS, THE POLITICAL PARTIES  
AND THE RWANDAN PATRIOTIC FRONT REACHED AGREEMENT ON  
THE FOLLOWING POINTS:

1. THE WAR WAGED BY THE RPF AGAINST THE DICTATORIAL  
SYSTEM OF THE MRND AND AGAINST THE PROBLEMS WHICH  
THIS SYSTEM HAS CAUSED MUST GIVE WAY TO A UNIFIED  
POLITICAL STRUGGLE WHICH THE POLITICAL PARTIES HAVE  
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ALREADY BEGUN.

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2. THE POLITICAL PARTIES AND THE RPF AGREE TO THE NECESSITY OF AN EFFECTIVE CEASE FIRE BETWEEN THE ARMY OF THE GOVERNMENT OF RWANDA AND THAT OF THE RPF; THIS CEASE FIRE MUST BE IMMEDIATELY FOLLOWED BY NEGOTIATIONS BETWEEN THE TWO PARTIES. THE NEGOTIATION OF A CEASE FIRE IS NOT TO BE SUBJECT TO ANY PRECONDITIONS.

REGARDING THE CEASE FIRE AND POLITICAL NEGOTIATIONS, THE PARTICIPANTS NOTED THE SIGNIFICANT CONVERGENCE IN THEIR POINTS OF VIEW ON THE FOLLOWING POINTS:

A. VERIFICATION OF RESPECT OF THE CEASE FIRE BY NEUTRAL MILITARY OBSERVERS AGREED UPON BY THE TWO PARTIES;

B. A CEASE FIRE LINE ESTABLISHED BY A DEMILITERIZED CORRIDOR SEPARATING THE ZONES OCCUPIED BY EACH OF THE  
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TWO ARMED FORCES;

C. POLITICAL NEGOTIATIONS MUST ADDRESS IN PARTICULAR INSTITUTIONAL AND ADMINISTRATIVE MECHANISMS WHICH CAN WORK TO GUARANTEE SECURITY AND A BASIS FOR A DEMOCRATIC AND EGALITARIAN SOCIETY.

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THE PRINCIPAL OF ESTABLISHING A PERMANENT SYSTEM OF  
CONSULTATION WAS ALSO RAISED. MODALITIES FOR SUCH A  
SYSTEM WILL BE DEFINED LATER. HOWEVER, COORDINATED  
ACTIONS IN THE AREAS OF INFORMATION, DIPLOMACY AND  
SENSITIZATION OF THE POPULATION CAN TAKE PLACE WITH  
THE GOAL OF EXPLAINING THE MISDEEDS OF RWANDA'S  
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DICTATORIAL REGIME.

CONCERNING THE ABSENCE FROM THESE CONSULTATIONS IN  
BRUSSELS OF THE MRND PARTY OF PRESIDENT HABYARIMANA,  
THE PREVIOUS SINGLE PARTY, THE PARTICIPANTS DID NOT

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WANT TO ASSOCIATE THIS PARTY WITH THE DISCUSSIONS  
BECAUSE OF THE DOUBLE-TALK WHICH HAS CHARACTERIZED  
ITS DIPLOMACY, MASKING THE REALITY OF ITS OPPOSITION  
TO A DEMOCRATIC EVOLUTION AND THE RESTORATION OF  
PEACE IN THE COUNTRY.

THE DEMOCRATIC FORCES FOR CHANGE AND THE RPF EXPRESS  
THEIR GRATITUDE FOR THE INITIATIVES OF CERTAIN  
BELGIAN FRIENDS WHO, ON THEIR PERSONAL INITIATIVE,  
HAVE CONTRIBUTED TO THE SUCCESS OF THIS MEETING.

THEY REITERATE THEIR CALL TO ALL PEOPLE AND  
GOVERNMENTS FRIENDLY TO RWANDA TO CONDEMN ACTS OF  
VIOLENCE AND TERRORISM, MOST PARTICULARLY THOSE  
COMMITTED BY THE MRND REGIME, AND TO SUPPORT THE  
DEMOCRATIC PROCESS AS WELL AS THE EFFORTS FOR PEACE  
IN RWANDA.  
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